

WASHINGTON STATE DEPARTMENT OF ECOLOGY EASTERN REGIONAL OFFICE 4601 NORTH MONROE SPOKANE, WASHINGTON 99205-1295

FINAL STATEMENT OF BASIS FOR

AIR OPERATING PERMIT NUMBER 02AQER-5096 1st Revision BOISE BUILDING SOLUTIONS MANUFACTURING, LLC KETTLE FALLS LUMBER MILL KETTLE FALLS, WASHINGTON

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LIST OF ABBREVIATIONS

AOP Air Operating Permit

BACT Best Available Control Technology

BTU British Thermal Units °C Degrees Celsius

CAM Compliance Assurance Monitoring

CFR Code of Federal Regulations

CO Carbon Monoxide

COMS Continuous Opacity Monitoring System

dscf Dry Standard Cubic Foot

dscf/m Dry Standard Cubic Foot per minute
Ecology Washington State Department of Ecology

E.I.T. Engineer in Training

EPA United States Environmental Protection Agency

°F Degrees Fahrenheit FCAA Federal Clean Air Act

ft³ Cubic foot

gr/dscf Grains per dry standard cubic foot

hr Hour lb Pound

MMBtu Million British Thermal Units

MRRR Monitoring, Recordkeeping, and Reporting Requirement

NOC Notice of Construction NO_x Oxides of Nitrogen

NSPS New Source Performance Standard

O₂ Oxygen

O&M Operation & Maintenance P.E. Professional Engineer PM Particulate Matter

PM-10 Particulate Matter with aerodynamic diameter ≤ 10 micrometers

ppm Parts per million

PSD Prevention of Significant Deterioration RACT Reasonably Available Control Technology

RCW Revised Code of Washington

RM EPA Reference Method from 40 CFR Part 60, Appendix A

scfm Standard Cubic Feet per Minute SIP State Implementation Plan

SO₂ Sulfur Dioxide
T Temperature
TAP Toxic Air Pollutant
TPD Tons Per Day
TPY Tons Per Year

TSP Total Suspended Particulate
VOC Volatile Organic Compound
WAC Washington Administrative Code

w% Percentage by Weight

yr Year

Selected Emission Units – Annual Potential To Emit in Tons Per Year (tpy)¹

Emission Units	PM-10 (typ)	CO (tpy)	NO _X (tpy)	SO ₂ (tpy)	VOC (tpy)
Hog Fuel Boiler	8.1	183	27.27	0.02	3.03
	> 100*				
Lumber Drying Kilns	7.0	-	-	-	88.5
Planer Baghouse	1.3	-	-	-	-

^{*} Indicates pre-controlled emissions from sources to which Compliance Assurance Monitoring is applicable.

1.0 Introduction

This document sets forth the legal and factual basis for the permit conditions in a FINAL 1st Revision to an AOP issued by the State of Washington Department of Ecology for a lumber mill located in Kettle Falls, Washington. This document is called a "statement of basis" and is required by Washington State regulations [chapter 173-401 WAC]. A statement of basis does not contain enforceable permit conditions. Enforceable permit conditions are contained in the AOP itself.

2.0 Facility Identifying Information

2.1	Company NameBoise Building Solutions Manufacturing, LLC
2.2	Facility NameKettle Falls Lumber Mill
2.3	Unified Business Identification Number 409-009-025
2.4	Facility Address 610 West 3 rd Avenue, Kettle Falls Washington 99141
2.5	Facility ContactJennifer Wasley, Region Environmental Engineer
2.6	Facility Contact Phone Number(509) 738-3219

3.0 Basis for Title V Applicability

Boise Building Solutions Manufacturing, LLC (BBSM), Kettle Falls Lumber Mill, is subject to Title V, Air Operating Permit Regulations, due to the potential to emit carbon monoxide (CO) in excess of 100 tons per year. WAC 173-401-200(17)(b) identifies any source that directly emits or has the potential to emit one hundred tpy or more of any air pollutant as a major source. Major sources are required to obtain Title V permits under 173-401-300(1)(a)(i).

4.0 Attainment Classification

The facility is located in an area that is classified as attainment for all criteria pollutants as of April 2005.

5.0 Title V Facility Timeline

5.1 December 8, 1994 ------- Source became subject to Title V Program
 5.2 November 22, 1996 ------ Original AOP is issued (Order No. DE 96AQ-E137)
 5.3 November 22, 2001 ----- Original AOP expired

¹ Annual potential to emit values as submitted by the permittee as part of the AOP renewal application.

5 4	G 4 1 12 2001	AODD 1 1' (' ' 1 1 1 1 (
5.4	September 13, 2001	AOP Renewal application is deemed complete
5.5	December 10, 2002	Final Renewal AOP Issued (Order No. 02AQER-5096)
5.6	January 1, 2003	Order No. 02AQER-5096 Effective Date
5.7	November 4, 2004	Draft Order No. 02AQER-5096 1st Revision Issued
5.8	November 10, 2004	Public Comment Period Begins
5.9	December 10, 2004	Public Comment Period Ends
5.10	May 2, 2005	EPA Review Period Begins
5.11	June 15, 2005	EPA Review Period Ends
5.12	June 23, 2005	Final Order No. 02AQER-5096 1st Revision Issued & Effective
5.13	January 1, 2008	Order No. 02AQER-5096 1st Revision Expiration Date

6.0 Facility Description

- 6.1 BBSM, Kettle Falls Lumber is located at 610 West 3rd, Kettle Falls, Washington, Stevens County. The facility includes process areas, a log yard, maintenance facilities, offices, and hog fuel storage. The mill processes raw logs into dried finished lumber before shipping. The mill also receives green lumber for storage or for processing in the dry kilns and planing mill. Wood residue from the sawmill and planer mill is both used onsite as fuel and shipped offsite by truck and rail. The site contains facilities for repair and maintenance of log and lumber handling equipment as well as mobile and other miscellaneous equipment and vehicles used in mill operations.
 - 6.1.1 Facility Process Description – Logs are brought onsite by truck. The logs are unloaded by loader and transferred to a log yard for temporary storage. The logs are transferred by loader to the infeed of the sawmill. Green lumber from the sawmill is transported by forklift to storage areas and/or to the dry kilns. Green lumber is also brought onsite by truck and transferred by forklift to green lumber storage areas and/or to the kilns. Dry lumber from the kilns is transferred by forklift to temporary storage. Dry lumber from the kilns and/or green lumber from storage areas is transferred by forklift to the planing mill. The planed lumber is transferred by forklift to storage areas. The planed lumber in storage is transferred by forklift from storage areas to either rail car or truck for shipment. During the processing of the logs in the sawmill scrap portions of the green logs are chipped into wood chips and transferred to either a rail car or a truck bin. The wood chips from the truck bin are hauled offsite by truck. In the planing mill, planer shavings are produced and transferred to either a truck bin or a fuel silo. The planer shavings from the truck bin are hauled offsite by truck. In the sawmill, the bark and other scrap portions of the logs (minus that made into chips) are sent to a hog where they are hog into smaller sized materials This hogged wood waste is conveyed to either a hog fuel storage silo for the hog fuel boiler or to truck bins. The hog fuel in the truck bin can be hauled offsite by truck. Boiler ash collected from the multiclone and electrostatic precipitator (ESP) is conditioned with water and conveyed to a concrete bunker. Ash from the bunker is then transported to the county landfill.
 - 6.1.2 Sawmill The sawmill is located on the south side of the property and is the only operation that utilizes raw logs. Logs are delivered to the site, sorted by species and size, then stacked in log decks on the west side of the property. Logs are delivered to

the debarker infeed using a loader. Bark is removed from the logs and drops to a conveyor leading to a hog. The hogged bark is either stored in the hogged fuel storage pile (S1) or pneumatically conveyed to either the large fuel silo (TP2), for use in the hog fuel boiler (B1), or to truck bins (TP3). Truck bins can load the fuel into trucks (TP3) for sale. The debarked logs continue along a conveyor to the bucking operation where a cutoff saw cuts the log into processing lengths. The sawdust from the cutoff saws falls into the bark conveyor leading to the waste wood hog. The debarked and bucked logs then enter the sawmill building and are conveyed to the headrig. The headrig generally produces two pieces of lumber and a block. The block is conveyed to a resaw where it is further cut into lumber. The sawdust from the headrig drops to the conveyer leading to TP4 or TP10, while the larger scrap pieces of the log are conveyed to a chipper that generates small chips. The green wood chips are then conveyed to either TP4 or TP10 for sale. The sawdust generated by the resaw is collected with a suction vent routed to Cyclone 4 (C4). The collected sawdust drops to a conveyor and is transferred to the conveyor feeding the waste wood hog. The lumber from the headrig and resaw is conveyed to the edger where the edges of the lumber are cut such that the lumber is a desired width. The sawdust from the edger is also conveyed to the conveyor feeding the waste wood chipper. The larger scrap pieces of wood are conveyed to the chipper then on to TP4 or TP10 for sale. The edged lumber is then conveyed to the trimmer where it is cut to a desired length. The sawdust from the trimmer is conveyed to C4 and then to S1. The larger scrap pieces of wood, the trimmed ends, are conveyed to the chipper then on to TP4 or TP10 for sale. At this point, the green lumber is conveyed to the sorting and stacking building on the west side of the sawmill. Here the lumber is stacked in bundles with stickers (small sticks of lumber) separating each layer of lumber to allow air flow and uniform drying. The bundles of green lumber are then transferred to the dry kilns or the planing mill for further processing.

- Nebraska boiler. The boiler provides steam to both the dry kilns and the sawmill. At the sawmill, the steam is used for space heat in the mill. Hog fuel (the majority of which is hogged bark and sawdust from the sawmill the facility also burns small amounts of sawdust that has been used to clean up small oil spills onsite) is fed into the fuel cells by conveyor from the large and small fuel silos. The nameplate rating of the boiler is 50,000 lbs steam/hr, but the boiler is capable of operating at higher steaming rates. The emissions from the boiler are controlled by a multiclone followed by an ESP and are vented from the stack designated B1. The ash collected by the multiclone and ESP is conveyed to a 10 cubic yard ash hopper. The ash is conditioned with water and deposited into a concrete ash bunker (S2) located south of the boiler building. Ash is then removed for disposal at the county landfill.
- 6.1.4 Lumber Drying The dry kilns, located on the west side of the facility, use steam heated air to dry green lumber. The steam, provided by the hog fuel boiler (B1), passes through heating coils inside the kilns. Blowers pull cool dry air into the kilns and past the coils raising the air temperature in the kilns to approximately 150-200°F, circulating the warm air through the lumber. The resulting warm moist air is then partially vented to the atmosphere. There are six lumber kilns at the Kettle Falls Lumber Facility. Kilns 1, 2 and 6 are single track kilns and kilns 3, 4, and 5 are double track (A track is similar in meaning to a railroad track. A single track kiln thus has one set of tracks. A double track kiln has two sets of tracks.) After the

lumber is dried, it is transferred to either temporary storage or directly to the planing mill.

- 6.1.5 Planer Mill – There are two planers at the planing mill located on the north side of the facility. Each mill receives kiln dried, air dried, and green lumber from an unstacker. An employee inspects the lumber as it is unstacked. If the lumber is split or damaged, the damaged section is removed and transported to a hog. The lumber is automatically aligned and runs through one of the planers. The planers surface rough lumber by shaving off a thin layer from the surface leaving a smooth face. The material shaved off is commonly referred to as "planer shavings." The planed lumber is manually marked according to grade. An optimizer reads the mark and the ends are trimmed to dimension. Trimming produces both sawdust from the trimsaw and small pieces of lumber from the ends which are relayed to the hogs. The planer shavings from planer 1, trimsaw dust, and hogged wood waste are collected with a suction vent routed to Cyclone 1 (C1). The planer shavings from planer 2 are collected with a suction vent routed to Cyclone 2 (C2). The exhaust air from C1 is routed to a baghouse (BH1). The planer shavings and trimsaw dust collected by C2 and C1 bottoms is pneumatically conveyed to Cyclone 3 (C3) which then transfers the material to either a truck bin (TP7) or to the small fuel silo (TP1). The finished lumber is transferred from the planing mill, packaged, and stored for shipping.
- 6.1.6 *Maintenance* Some of the maintenance activities taking place at the Kettle Falls Lumber facility include an automotive maintenance shop including a gasoline (T1) and diesel dispensing tank and facility maintenance groundskeeping, carpentry, painting, etc.
- 6.1.7 *Miscellaneous* Miscellaneous sources at the facility encompass a range of units (i.e., a log yard, facility roads, and process water pond) and activities (i.e., fuel storage and finished lumber storage and shipping).

7.0 Facility Emission Units/Processes

- **7.1** Facility Wide (Section 2.1 in AOP)
 - **7.1.1** Point source emission units specifically subject to the requirements in Section 2.1 of the AOP include the following.
 - **7.1.1.1** Cyclone 2 Planer #2 shavings cyclone
 - **7.1.1.2** Cyclone 3 Planer shavings from C1 and C2
 - **7.1.1.3** Cyclone 4 Wood waste from sawmill
- 7.2 Hog Fuel Boiler (Section 2.2 in AOP)
- 7.3 Lumber Drying Kilns #1 through #5 (Section 2.3 in AOP)
- 7.4 Lumber Drying Kiln #6 (Section 2.4 in AOP)
- **7.5** Planer Baghouse (Section 2.5 in AOP)

8.0 Insignificant Emission Units and Activities

8.1 The following insignificant emission units were proposed by the permittee in the Title V Renewal Application materials submitted to Ecology and have been found by Ecology to meet the requirements outlined in WAC 173-401-532 as categorically insignificant.

- 8.1.1 Storage tanks, reservoirs and pumping and handling equipment of any size, limited to soaps, lubricants, hydraulic fluid, vegetable oil, grease, animal fat, aqueous salt solutions or other materials and processes using appropriate lids and covers where there is no generation of objectionable odor or airborne particulate matter (WAC 173-401-532(4)) Four (4) such tanks have been found to qualify as insignificant.
- **8.1.2** Vents from rooms, buildings and enclosures that contain permitted emissions units or activities from which local ventilation, controls and separate exhaust are provided (WAC 173-401-532(9))
- 8.2 The following insignificant emission units were proposed by the permittee in the Title V Renewal Application materials submitted to Ecology and have been found by Ecology to meet the requirements outlined in WAC 173-401-533 as insignificant on the basis of size or production rate.
 - **8.2.1** Two natural gas space heaters (WAC 173-401-533(2)(e), Combustion sources less than five million BTU/hr exclusively using natural gas, butane, propane, or LPG).
 - 8.2.2 Two 10,000 gallon capacity diesel storage tanks (WAC 173-401-533(2)(c), Operation, loading and unloading of VOC storage tanks (including gasoline storage tanks), ten thousand gallons capacity or less, with lids or other appropriate closure, vapor pressure not greater than 80 mm Hg at 21°C).
 - 8.2.3 One 6,000 gallon capacity gasoline storage tank (WAC 173-401-533(2)(c), Operation, loading and unloading of VOC storage tanks (including gasoline storage tanks), ten thousand gallons capacity or less, with lids or other appropriate closure, vapor pressure not greater than 80 mm Hg at 21°C).
- **8.3** The following emission units were proposed by the permittee as outlined in WAC 173-401-530(4) as insignificant on the basis of actual emissions.
 - 8.3.1 The permittee used an AP-42 equation to propose that the emission units listed below are insignificant and thus not subject to monitoring, recordkeeping and reporting requirements contained within the AOP. Ecology has determined that while emissions *as calculated by the AP-42 equation* do fall below the limits cited in WAC 173-401-530(4), the permittee is still responsible to maintain the equipment associated with the emission units to ensure that they function properly. Without proper maintenance and repair, the emissions from these sources could easily exceed the insignificance levels.
 - **8.3.1.1** Small Fuel Silo Vents (TP1)
 - **8.3.1.2** Large Fuel Silo Vents (TP2)
 - **8.3.1.3** Vents on Truck Bins 2 and 3 (TP3)
 - **8.3.1.4** Vents on Truck Bin 4 (TP4)
 - **8.3.1.5** Truck Bin 1 Loadout (TP5)
 - **8.3.1.6** Truck Bin 2 Loadout (TP6)
 - **8.3.1.7** Truck Bin 3 Loadout (TP7)
 - **8.3.1.8** Truck Bin 4 Loadout (TP8)
 - **8.3.1.9** Truck Bin 5 Loadout (TP9)
 - **8.3.1.10** Rail Car Loadout (TP10)

- **8.3.1.11** Fuel Storage Pile (S1)
- **8.3.1.12** Boiler Ash Storage Pile (S2)

9.0 Comments and Corresponding Responses

9.1 Comments received during the public comment period and EPA review period are on file at Ecology's Eastern Region Office in Spokane, along with Ecology's response to the comments.

10.0 Applicable and Inapplicable Requirements Determinations/Explanations

- **10.1** Initial or one-time NOC requirements that have not been included in the AOP as ongoing applicable requirements.
 - Order No. DE 94AQ-E169 Second Amendment, Approval Condition 4, O&M manuals for all equipment related to lumber dry kiln #6 that has the potential to the atmosphere shall be developed. O&M manual development shall be completed within 90 days of receipt of all equipment, materials, and manufacturers manuals, and a copy sent to Ecology for approval.
 - 10.1.1.1 The O&M manual is located in the Source Testing and O&M Manual Report file, located at Ecology's Eastern Regional Office in Spokane, Washington. The manual was received January 17, 1995.
 - 10.1.2 Order No. DE 94AQ-E169 Second Amendment, Approval Condition 5.1, Opacity testing shall be conducted by the Department of Ecology during the initial compliance inspection.
 - 10.1.2.1 An internal Ecology memo dated October 20, 1995 states that the initial compliance inspection took place on October 19, 1995. While no mention is made of performance of EPA RM 9 to test opacity, the memo states that "The dry kilns looked fine, with no opacity detected after the steam dissipation". The correspondence is located in the facility general file at Ecology's Eastern Regional Office in Spokane, Washington.
 - 10.1.3 Order No. DE 94AQ-E169 Second Amendment, Approval Condition 6.5, The permittee must notify Ecology at least ten (10) days prior to startup of lumber dry kiln #6.
 - 10.1.3.1 Correspondence informing Ecology of the startup of dry kiln #6 is located in the facility general file at Ecology's Eastern Regional Office in Spokane, Washington. The correspondence was received by Ecology on May 8, 1997.
 - 10.1.4 Order No. DE 94AQ-E169 Second Amendment, Approval Condition 6.3, Order No. DE 94AQ-E169 becomes void if construction of the project is not commenced for 18 months, or if it is discontinued for 18 months.
 - 10.1.4.1 Correspondence informing Ecology of the startup of dry kiln #6 is located in the facility general file at Ecology's Eastern Regional Office in Spokane, Washington. Documentation regarding the startup of the kiln indicates that construction of the kiln was completed at this time. The correspondence was received by Ecology on May 8, 1997.
 - 10.1.5 Order No. DE 93AQ-E111, Approval Condition 6, O&M manuals for all equipment related to the operation of the planer baghouse that has the potential to affect emissions to the atmosphere shall be developed. O&M manual development shall be

- completed within 90 days of issuance of this order and a copy sent to Ecology for approval.
- 10.1.5.1 Correspondence dated 6/8/93, 7/13/93, and 9/3/93 indicates that the O&M manual was developed in accordance with the Order and inspected during an Ecology compliance inspection. The correspondence is located in the facility general file at Ecology's Eastern Regional Office in Spokane, Washington.
- 10.1.6 Order No. DE 93AQ-E111, Approval Condition 8.4, If construction of the project is not commenced within eighteen (18) months after receipt of the Order approving the Notice of Construction, the approval shall become void.
 - 10.1.6.1 Correspondence dated 9/8/93 from Ecology to the permittee regarding a compliance inspection that took place on 8/23/93 documents that the baghouse was in operation on that date. This indicates that construction of the baghouse was commenced and finished within an acceptable time period. This correspondence is located in the facility general file at Ecology's Eastern Regional Office in Spokane, Washington.
- 10.1.7 Order No. DE 93AQ-E111, Approval Condition 8.6, The permittee must notify Ecology in writing at least seven (7) days prior to construction, and seven (7) days prior to startup of the new baghouse.
 - 10.1.7.1 Correspondence dated 3/24/93 was located from the permittee notifying Ecology that the baghouse had been put on order and the site clearing had begun. Correspondence dated 7/13/93 was located from the permittee notifying Ecology that the baghouse would start up on 7/26/93. This correspondence is located in the facility general file at Ecology's Eastern Regional Office in Spokane, Washington.
- 10.1.8 Order No. 04AQ-E115 1st Amendment, Approval Condition 1.4, The COMS shall be manufactured in accordance with the design and performance specifications and test procedures in 40 CFR 60, Appendix B, "Performance Specification 1" (PS-1).
 - **10.1.8.1** Manufacturer's information submitted to Ecology during the permit development stage states that the COMS has been manufactured to meet all EPA requirements.
- 10.1.9 Order No. 04AQ-E115, Approval Condition 1.5, The permittee shall follow the installation guidelines and conduct a series of performance tests after installation of the COMS per PS-1.
 - 10.1.9.1 During facility site visits on September 29 and 30, 2004, Ecology learned that the permittee initiated the 168-hour extended operational test beginning on September 28, 2004. The permittee hired a contractor to conduct the field performance audit and provided Ecology notification on December 13, 2004 stating that the audit had been completed.
- 10.1.10 Order No. 04AQ-E115, Approval Condition 3.1, Initial performance testing on the hog fuel boiler shall be conducted within ninety (90) days after startup of the boiler following installation of the ESP.
 - **10.1.10.1** Notification that boiler startup occurred September 16, 2004 was provided to Ecology in a letter received October 5, 2004. Based on this date, initial

- performance testing must be conducted before December 12, 2004. Testing occurred on December 8, 2004.
- 10.1.11 Order No. 04AQ-E115 1st Amendment, Approval Condition 5, Notification of the date that the O&M manual for the dry ESP shall be submitted along with a copy of a flow diagram for the boiler-ESP system.
 - **10.1.11.1** Notification that the O&M manual was completed March 10, 2005, as well as a flow diagram as required, was received March 17, 2005.
- 10.1.12 Order No. 04AQ-E115, Approval Condition 5.1, The permittee shall provide Ecology with notification of the date of boiler startup following ESP installation.
 - **10.1.12.1** Notification that boiler startup occurred September 16, 2004 was provided to Ecology in a letter received October 5, 2004.
- 10.1.13 Order No. 04AQ-E115, Approval Condition 7.2, The permittee shall submit to Ecology copies of any air-load voltage and current curves or other baseline information developed during installation and startup of the ESP.
 - **10.1.13.1** Copies of the baseline data were received by Ecology via letter on October 5, 2004.
- 10.1.14 Order No. 04AQ-E115, Approval Condition 8.1, The permittee shall make all reasonable efforts to reduce fugitive dust production during construction and installation of the ESP.
 - **10.1.14.1** Construction of the ESP occurred during late spring and early summer 2004. No complaints regarding fugitive dust were received by the permittee nor Ecology during this time period.
- 10.1.15 Order No. 04AQ-E115, Approval Condition 8.3, The approval Order becomes void if construction of the ESP does not commence within eighteen (18) months after receipt of the Order.
 - **10.1.15.1** The order was issued May 12, 2004, and construction of the ESP occurred over approximately the next three (3) months. Startup of the ESP occurred September 16, 2004. Therefore the eighteen (18) month timeframe was met.
- 10.1.16 Order No. 04AQ-E115, Approval Condition 8.10, The approval order is not effective until payment of all applicable issuance fees to Ecology.
 - **10.1.16.1** The Ecology Eastern Regional Office received notification from the Ecology Fiscal Office via email on February 11, 2004 that payment for the permitting fee was received on February 10, 2004.
- 10.2 The following NOC requirements clarified miscellaneous issues with regard to the applicable emission unit and were not approval conditions. These NOC requirements therefore have not been included in the AOP as ongoing applicable requirements.
 - 10.2.1 Order No. DE 94AQ-E169 Second Amendment Approval Condition 3, Emission Control Monitors.
 - **10.2.1.1** This approval condition stated that no emission control monitors were required as part of this Order.
 - 10.2.2 Order No. DE 93AQ-E111 Approval Condition 4, Fugitive Dust.

- 10.2.2.1 This approval condition stated that fugitive dust problems are not associated with baghouse operation.
- 10.3 The following requirements were listed as applicable or applicable if triggered in the renewal application. No action on the part of the source is required. These regulations have therefore not been included in the AOP as ongoing applicable requirements.
 - **10.3.1** WAC 173-401-705 ------ Requirement for a Permit
 - **10.3.2** 40 CFR 70.2 ------ PSD or NSR Pre-Construction Permit Conditions
- 10.4 The following requirements were listed as applicable or applicable if triggered in the AOP Renewal application, but have been determined to be inapplicable to the source at the time of permit issuance by Ecology.
 - 10.4.1 WAC 173-400-040(1)(c) Exceptions to Visible Emission Limits At the time of issuance of this permit, the permittee has not applied for alternate limits as described.
 - 10.4.2 40 CFR 52.21(b-w) Prevention of Significant Deterioration of Air Quality –
 - The permittee is not currently subject to PSD.
 - 10.4.3 40 CFR 60 New Source Performance Standards The permittee is not currently subject to any NSPS.
 - 10.4.4 40 CFR 61 National Emission Standards for Hazardous Air Pollutants

 The permittee is not currently subject to any NESHAPS.
 - **10.4.5** WAC 173-400-045 <u>Control Technology Fees</u> This regulation does not include any ongoing specific requirements for the
 - permittee.
 - 10.4.6 WAC 173-400-075 Emission Standards for Sources Emitting Hazardous Air

 Pollutants This regulation does not include any ongoing specific requirements for the permittee.
 - 10.4.7 WAC 173-400-115 <u>Standards of Performance for New Sources</u> This regulation does not include any ongoing specific requirements for the permittee.
 - 10.4.8 WAC 173-400-141 <u>Prevention of Significant Deterioration</u> This regulation does not include any ongoing specific requirements for the permittee.
 - **10.4.9** WAC 173-430 <u>Agricultural Burning</u> The permittee does not practice agriculture on the facility site.
 - **10.4.10** WAC 173-460 <u>Controls for New Sources for Toxic Air Pollutants</u> This regulation does not include any ongoing specific

requirements for the permittee.

10.4.11 RCW 70.94.610 <u>Burning Used Oil in Land-Based Facilities</u> – This law does not include any ongoing specific requirements for the

permittee.

10.5 The following requirements were listed as applicable when triggered and/or inapplicable by the source, but have been found to be generally or specifically applicable by Ecology.

10.5.1	WAC 173-400-107	<u>Excess Emissions</u> – This regulation contains requirements which apply to the permittee in an ongoing manner. The permittee must continually comply with the specific requirements.
10.5.2	WAC 173-400-110	New Source Review – This regulation contains requirements which apply to the permittee in an ongoing manner. The permittee must continually comply with the specific requirements.
10.5.3	WAC 173-400-113	Requirements for New Sources in Attainment or Unclassifiable Areas – This regulation contains requirements which apply to the permittee in an ongoing manner. The permittee must continually comply with the specific requirements.
10.5.4	WAC 173-400-114	Requirements for Replacement or Substantial Alteration of Emission Control Technology At an Existing Stationary Source – This regulation contains requirements which apply to the permittee in an ongoing manner. The permittee must continually comply with the specific requirements.
10.5.5	WAC 173-400-171	<u>Public Involvement</u> – This regulation contains requirements which apply to the permittee in an ongoing manner. The permittee must continually comply with the specific requirements.
10.5.6	WAC 173-435-040	Source Emission Reduction Plans (SERP) – This regulation contains requirements which apply to the permittee in an ongoing manner. The permittee must continually comply with the specific requirements. The permittee currently has such a plan as required by Order No. DE 78-496 Second Amendment.
10.5.7	WAC 173-435-050(2)	<u>SERP Action Procedures</u> – This regulation contains requirements which apply to the permittee in an ongoing manner. The permittee must continually comply with the specific requirements.
10.5.8	40 CFR 64	<u>Compliance Assurance Monitoring</u> – This regulation contains requirements which apply to the permittee in an ongoing manner. The permittee must continually comply with the specific requirements.
10.5.9	40 CFR 50	National Ambient Air Quality Standards – The National Ambient Air Quality Standards apply generally nationwide. They do not, however, include specific requirements applying to the permittee.
10.5.10	WAC 173-425	Open Burning – The open burning regulations apply generally, at all times, throughout the state, and so constitute ongoing applicable requirements that apply to the permittee.

10.5.11	RCW 70.94.650	Open Burning Permits – The open burning regulations apply generally, at all times, throughout the state, and so constitute ongoing applicable requirements that apply to the permittee.
10.5.12	RCW 70.94.743	Outdoor Burning Prohibited Areas – The open burning regulations apply generally, at all times, throughout the state, and so constitute ongoing applicable requirements that apply to the permittee.
10.5.13	RCW 70.94.775	Outdoor Burning Fire Prohibition – The open burning regulations apply generally, at all times, throughout the state, and so constitute ongoing applicable requirements that apply to the permittee.
10.5.14	RCW 70.94.970	<u>CFC Requirements</u> – This regulation contains requirements which apply to the permittee in an ongoing manner. The permittee must continually comply with the specific requirements.
10.5.15	Order No. DE 78-496	<u>Char Re-injection System Damper Stop Position</u> – This requirement is of an ongoing nature and continues to apply to the facility regardless of the fact that the damper stop has been welded in place. The permittee remains required to ensure that the damper stop is continually in the position described within the permit.
10.5.16	Order No. DE 93AQ-E11	Installation of the baghouse on the planer exhaust – The permittee remains required to have the baghouse installed on the planer exhaust.

The permittee included in their application a long list of requirements for which they requested 10.6 Ecology to determine inapplicability and grant the permit shield to the Kettle Falls sawmill. Except for the requirements listed in section 4 of the AOP, Ecology has not included any of the other requirements in the permit either as applicable or inapplicable. The intent of the permit shield is to address situations where there is a question of applicability. The requirements in section 4 of the AOP are good examples of requirements that reasonably might apply and for which an inapplicability determination is both useful and appropriate to document for the public record. Other requirements listed in the application either don't meet the definition of applicable requirement because they are requirements on Ecology, EPA, or a local regulatory agency rather than on the source or because they are obviously not relevant to the operations of a lumber mill. Including this long list in the permit as inapplicable would serve no purpose and could obfuscate the determination of inapplicability for the relevant standards by making it difficult for the public, EPA, and even the permittee to pick out and carefully evaluate the few standards which could truly be in question. Instead, each requirement has been included below, with a brief explanation of it's inapplicability to the permittee.

10.6.1	FCAA § 183(e)	<u>Standards for VOC Emitting Sources</u> – The permittee is not currently required to take any action under this regulation.
10.6.2	40 CFR 63	Emission Standards for Sources Emitting Hazardous Air Pollutants – The source is not a major source of hazardous air pollutants.

10.6.3	40 CFR 68	<u>Risk Management for Chemical Accidental Release</u> – The permittee does not store the listed chemicals in amounts that exceed a threshold quantity.
10.6.4	40 CFR 82	<u>Protection of Stratospheric Ozone</u> – The majority of the requirements included in this part do not apply to the permittee. However, subparts E (Labeling of Products using Ozone Depleting Substances) and F (Recycling and Emissions Reduction) apply generally nationwide.
10.6.5	RCW 70.94.531	<u>Transportation Demand Management</u> – This section of the RCW governs commute trip reduction plans and their implementation and does not include any specific requirements applying to the permittee.
10.6.6	chapter 173-490 WAC	Emission Standards and Controls for Sources Emitting VOC's - The permittee is not located in an ozone nonattainment area or included in the WAC 173-490-030 listing.
10.6.7	chapter 173-481 WAC	Ambient Air Quality and Environmental Standards for Fluorides - The permittee is not currently required to take any action under this regulation.
10.6.8	chapter 173-480 WAC	Ambient Air Quality Standards and Emission Limits for Radionuclides - The permittee is not currently required to take any action under this regulation.
10.6.9	chapter 173-475 WAC	Ambient Air Quality Standards for Carbon Monoxide, Ozone, and Nitrogen Dioxide - The permittee is not currently required to take any action under this regulation.
10.6.10	chapter 173-474 WAC	Ambient Air Quality Standards for Sulfur Oxides - The permittee is not currently required to take any action under this regulation.
10.6.11	chapter 173-470 WAC	Ambient Air Quality Standards for Particulate Matter - The permittee is not currently required to take any action under this regulation.
10.6.12	chapter 173-434 WAC	<u>Solid Waste Incineration</u> – The permittee is not in this source category.
10.6.13	chapter 173-422 WAC	Motor Vehicle Emission Inspection – This regulation inherently does not apply to this source.
10.6.14	chapter 173-421 WAC	<u>Motor Vehicle Emission Control Systems</u> – This regulation inherently does not apply to this source.
10.6.15	WAC 173-400-151	<u>Retrofit Requirements for Visibility</u> – The affected facility has not been identified as subject to this requirement.
10.6.16	WAC 173-400-115	New Source Performance Standards – This regulation does not include any ongoing specific requirements for the permittee.

10.6.17	WAC 173-400-112	Requirements for New Sources in Non-Attainment Areas – As of permit issuance, the permittee is located in an area classified attainment for all criteria pollutants.
10.6.18	WAC 173-400-105(6)	Changes in Raw Materials or Fuels for Sources Not Subject to Requirements of the Operating Permit Program – The permittee is subject to requirements of the Operating Permit Program.
10.6.19	WAC 173-400-100	<u>Source Registration Program</u> – AOP sources are exempt from registration (WAC 173-400-101(7)).
10.6.20	WAC 173-400-050(2)	<u>Emission Standards for Incinerators</u> – The permittee does not operate an incinerator.
10 (21	WA C 172 400 070(1) ((2) (4) (5) (6) (7) (0) (0)

- **10.6.21** WAC 173-400-070(1), (3), (4), (5), (6), (7), (8), (9)
 - **10.6.21.1** Emission standards for certain source categories Facility does not operate sources in these specific categories.
- **11.0 Monitoring, Recordkeeping, and Reporting Requirement (MRRR) Sufficiency Explanations** The following section provides brief discussions regarding the reasoning behind the MRRR's included as part of the AOP. The criterion is that each MRRR must be sufficient to assure compliance with each associated condition, emission standard or work practice.
 - 11.1 MRRR 1M This requirement specifies the monitoring, recordkeeping, and reporting that is to be performed with regard to the facility in general. The MRRR includes five (5) sections which specify actions to be taken regarding specific permit conditions. Each of these sections are discussed below.
 - 11.1.1 Section 1M 1) of the AOP This MRRR was designed to provide sufficient response to complaints regarding facility emissions affecting landowners neighboring or in the affected vicinity of the facility. Timeframes were chosen to provide the permittee with adequate time to respond appropriately as well as ensuring that complaints are addressed.
 - 11.1.2 Section 1M 2) of the AOP This MRRR has been designed to require periodic walk-around surveys as the most simple and direct method to determine the presence of visible emissions. These surveys, in conjunction with a good faith effort on the part of the permittee to operate in accordance with the conditions of the AOP, are considered sufficient monitoring.
 - 11.1.3 Section 1M 3) a) of the AOP This MRRR is used for conditions that require the source to maintain a certain status quo (e.g., O&M manual accessible to employees in operation of the equipment; maintaining replacement parts for routine repairs to monitoring equipment). To assure compliance with these provisions, the permittee is required to periodically review facility operations to ensure continued compliance with each requirement. Since such a change is unlikely, an annual inspection was deemed adequate.
 - 11.1.4 Section 1M 3) b) of the AOP This MRRR has been designed to require periodic reviews of Operation and Maintenance manuals, etc. in order to evaluate whether current operational practices are being conducted in a manner consistent with the information upon which permitting has been based. While the initial review under this 1st revision of the AOP is required to be comprehensive, subsequent reviews are

- only required to evaluate any changes that have occurred during the time period since the previous review. The recordkeeping and reporting required provide reasonable assurance that practices which are not consistent with the submitted information will be documented, enabling the permittee to address them in a timely manner.
- 11.1.5 Section 1M 3) c) of the AOP This MRRR has been designed based on the condition that all associated equipment is maintained in proper working condition. Using emission factors in conjunction with operational parameters is a feasible method of estimating emissions from an emission unit for which performance testing may not be feasible.
- 11.2 MRRR 2M A monthly visible emission observation is considered to be sufficient monitoring for general process units with regard to the opacity standard. The specifics of the monitoring described have been designed to provide relatively frequent evaluation of each potential emission point, while requiring visible emission testing using EPA RM 9 only when visible emissions are observed and cannot be eliminated within twenty-four (24) hours. The monitoring was designed with the goal of providing the permittee with sufficient opportunity to respond to upsets appropriately while at the same time avoiding significant, prolonged environmental degradation. With regard to the use of visible emission evaluation surveys as a monitoring technique related to particulate matter standards, the method was chosen due to the fact that most of the general process units to which this is applicable are not large enough to justify performance testing using EPA RM's 5 and/or 202. Visible emission observations provide a convenient alternative method to source testing for the purpose of evaluating the performance of such units.
- 11.3 MRRR 3M This monitoring has been specified to rely on periodic source testing in order to gain a reasonable assurance of compliance with the various pollutant limits that apply to the hog fuel boiler. Source testing is the most reliable method for determining emissions, and due to the emission levels and applicable limits, testing is deemed reasonable.
- 11.4 MRRR 4M Because the MRRR enables direct comparison between records and the operational limits, it is considered to be sufficient.
- 11.5 MRRR 5M The monitoring described is specifically applicable to the hog fuel boiler for the purposes of Compliance Assurance Monitoring (CAM). Compliance Assurance Monitoring must be designed to provide reasonable assurance of compliance with emission limitations or standards for the pollutant specific emission unit. In order for a pollutant specific emission unit (PSEU) to be subject to CAM, the three (3) conditions described below must be met. The manner in which they are met by the hog fuel boiler is discussed below.
 - The PSEU must be subject to an emission limit for the applicable pollutant. In the case of the hog fuel boiler, the PSEU is subject to multiple emission limits specific to particulate matter. These applicable requirements are included in Section 2.2 Hog Fuel Boiler of the AOP.
 - The PSEU must utilize air pollution control equipment to reduce emissions of the applicable pollutant to a level that meets the established emission limit(s). In the case of the hog fuel boiler, the particulate emissions of the PSEU are controlled by a multiple cyclone followed by an ESP.
 - 11.5.3 The PSEU must have pre-controlled emissions of the specific pollutant that meet or exceed the major source thresholds established in WAC 173-401-200(17). In the case of the hog fuel boiler, the pre-controlled emissions of particulate matter have been calculated to be > 100 tons per year (tpy). This exceeds the major source threshold of 100 tpy established in WAC 173-401-200(17).

The proposed CAM monitoring has been designed to rely on electrostatic precipitator (ESP) secondary voltage in conjunction with multiclone differential pressure. Through published information and consultation with ESP manufacturers in the past, secondary voltage was identified as the primary indicator of ESP particulate matter removal efficiency. The particular trigger limits were set based on previous CAM experience on similar boiler/multiclone/ESP systems including data obtained during source tests, ESP manufacturer advice and engineering judgment.

- 11.6 MRRR 6M This MRRR establishes the minimum recordkeeping information necessary for reasonable assurance of compliance with the requirement to keep the O&M manuals for the hog fuel boiler and ESP updated.
- 11.7 MRRR 7M Because the MRRR enables direct comparison between records and the operational limits, it is considered to be sufficient.
 - <u>MRRR 8M</u> This MRRR establishes the minimum recordkeeping information necessary for reasonable assurance of compliance with the requirement to keep the O&M manual for the lumber drying kiln updated.
- 11.8 MRRR 9M Because the MRRR enables direct comparison between records and the operational limits, it is considered to be sufficient. The method prescribed to calculate the amount of material collected by the planer shavings and dust collection system was identified as very similar if not identical to the method used to estimate this value during the original NOC permit application process. Due to the fact that very little of the material (proportionally) that is collected by the system is not sold as planer shavings, this method gives results that are reasonably accurate.
- 11.9 MRRR 10M This MRRR establishes the minimum recordkeeping information necessary for reasonable assurance of compliance with the requirement to keep the O&M manual for the planer baghouse updated.

12.0 Streamlining Explanations

- WAC 173-400-070(2)(a) Opacity from the hog fuel boiler All hog fuel boilers in Washington are subject to the state-wide opacity standard imposed by WAC 173-400-040(1), which states "No person shall cause or permit the emission for more than three minutes, in any one hour, of an air contaminant from any emissions unit which at the emission point, or within a reasonable distance of the emission point, exceeds twenty percent opacity." WAC 173-400-070(2)(a) allows an exemption from this standard for hog fuel boilers by stating that opacity may exceed 20% for fifteen (15) consecutive minutes once every eight (8) hours to allow for soot blowing and grate cleaning. The exemption has not been included in the AOP due to the fact that Order No. 04AQ-E115 includes a condition (Approval Condition 2.2) which states "Opacity from the ESP outlet shall not exceed 10% averaged over a six-minute period as measured by the COMS and EPA reference test method 9." Were the opacity from the boiler to exceed 20% for as little as three (3) consecutive minutes, it would not be in compliance with the NOC limit. Since the NOC limit is clearly more stringent, it is appropriate to apply streamlining to the WAC opacity exemption.
- 12.2 WAC 173-400-050(1), (3) Emissions of particulate matter from the hog fuel boiler This section of the WAC applies to the hog fuel boiler by limiting emissions of particulate matter to 0.2 grains per dry standard cubic foot corrected to seven percent oxygen. This applicable requirement has not been included in the AOP due to the fact that Order No. 04AQ-E115 includes a condition (Approval Condition 2.1) that limits particulate matter emissions from the boiler to 0.011 grains per dry standard cubic foot corrected to seven percent oxygen. Since the

condition included in the NOC order is clearly more stringent and is expressed in the same units as WAC 173-400-050(1), (3), it is appropriate to apply streamlining to this requirement.

13.0 Clarifications and Interpretations

- 13.1 <u>Section 1 Standard Conditions</u> For permit conditions required by Washington State regulations that have been included in the SIP, two dates are given. The first date is the date for the version of the regulation that was adopted into the SIP. The second date is for the version of the regulation used to develop this AOP. State-only enforceable permit conditions are identified with the symbol (S).
- Recordkeeping retention time Two of the NOC permits that apply to the permittee (Order No. DE 94AQ-E169 Second Amendment and Order No. DE 93AQ-E111) include conditions which require applicable recordkeeping/reporting to be maintained for a period of less than five years. However, Standard Condition 1.27.3 of the AOP requires that the permittee retain all records or information of this type for a period of at least five (5) years. Due to the fact that the five (5) year requirement included in the standard condition is more stringent, this is the requirement that has been included in the appropriate MRRR's. However, the conditions included in the NOC permits still apply to the permittee and therefore have been included in the AOP under the column labeled Condition, Emission Standard, or Work Practice. The specific NOC conditions that this applies to are listed below.
 - 13.2.1 Order No. DE 94AQ-E169 Second Amendment Approval Condition(s) 1 and 4
 - 13.2.2 Order No. DE 93AQ-E111 Approval Condition(s) 1 and 6
- 13.3 <u>WAC 173-401-620(1)</u> Acid Rain Provisions. The permittee is not an affected source as specified in the referenced section of the WAC. Due to this, no permit conditions relating to the acid rain provisions of the FCAA have been included in the AOP.
- 13.4 <u>WAC 173-401-510(2)(h)(i)</u> Compliance Plan. At the time of permit issuance, no ongoing applicable requirements have been identified with which the permittee is not currently in compliance. However, this does not preclude Ecology from taking future action on past noncompliance.
- 13.5 Chapter 173-425 WAC, Open Burning The requirements restricting open burning in the State of Washington apply to the source, and therefore Chapter 173-425 has been included as an applicable requirement under Section 2.1 Facility Wide Requirements. Additionally, both Order No. DE 94AQ-E169 Second Amendment and Order No. DE 93AQ-E111 include permit conditions that prohibit open burning on the facility site with the exception of special conditions as outlined in Chapter 173-425 WAC.
- 13.6 Condition 2.1.1 of AOP, Visible Emissions WAC 173-400-040(1), (1)(a), and (1)(b) restrict visible emissions from all sources of air emissions throughout the source to 20% opacity for no longer than three (3) minutes in any one hour. While it is clear from the time periods contained within the regulation that Ecology Method 9A ("Source Test Manual Procedures for Compliance Testing", State of Washington, Department of Ecology, 07/12/90) was the test method intended to be used to verify compliance, this permit has specified EPA Reference Method 9 as the test method utilized as part of MRRR 2M. Ecology has determined that reasonable assurance of compliance with the regulation may be obtained by conducting RM 9 upon observance of visible emissions, as specified within 2M.
- 13.7 <u>Damper Stop Position Hog Fuel Boiler</u> On November 10, 1992, Ecology issued the 2nd Amendment to Order DE 78-496. The amendment imposed a condition that restricted the position of the damper stop on the boiler based on the source test that occurred in 1992. This 1st

- Revision of the AOP eliminates this requirement by incorporating the 3rd Amendment of Order DE 78-496. Due to the installation of the dry electrostatic precipitator for secondary control of fine particulate matter from the boiler, Ecology agreed with the permittee's assertion that the restriction on damper stop position was no longer necessary to ensure compliance with applicable emission limits.
- 13.8 Condition 2.4.3 of AOP, 40 CFR 60 Notification and Recordkeeping Requirements as they apply to Lumber Drying Kiln #6 Order No. DE 94AQ-E169 Second Amendment included a condition requiring the permittee to comply with the referenced requirements included in 40 CFR 60.7. However, the permittee is not currently subject to any New Source Performance Standard (NSPS), and therefore should not technically be subject to the general requirements imposed by 40 CFR 60 Subpart A. However, since the requirements have been included in the Notice of Construction Order, they must be included in the Air Operating Permit.
- 13.9 <u>Standard Condition 1.13.4, Emission Inventory</u> This standard condition includes the requirement to submit "segmented stack and fugitive emissions" for specified pollutants. The term "segmented" refers to the situation where multiple emission units are vented to the atmosphere through a common stack. If this is the case, segmented emissions data would provide emissions of each pollutant from each emission unit. Emissions estimates should be made using the best available data.
- **13.10** MRRR 7M and 8M of AOP The correction for oxygen content as prescribed by 7M and 8M should be performed according to the method outlined in 40 CFR 60 Appendix A, Reference Method 19.
- 13.11 Emission Factor Hierarchy Emission factors used to estimate emissions under the AOP shall be derived from the most recent source testing. If test-derived factors are unavailable, the most recent emission factor published by USEPA shall be used. In the event that the most recent published data provides a range of emission factors, the calculation shall be performed using the most conservative factor within the provided range. Use of less conservative emission factors may be used only upon written approval by Ecology. In the event that USEPA emission factors are either inappropriate or unavailable, the permittee shall propose an alternative emission factor (or emission estimation method) that may be used upon written approval by Ecology. The emission factor proposal may be submitted prior to or as part of the annual emission inventory.
- 13.12 Compliance Certification Section 173-401-630(5) of the WAC stipulates that each AOP contain a requirement that compliance certifications include identification of each term or condition of the permit as well as the method(s) used to determine the compliance status with respect to each term or condition. Ecology has structured its AOP's such that sections 1 (Standard Conditions) and 2 (Applicable Requirements) contain the terms and conditions of the permit, while section 3 (Monitoring, Recordkeeping, and Reporting Requirements or MRRR) contains the method(s) to be used by the permittee to determine the compliance status with respect to each term or condition. Based on this format, it is appropriate for the permittee to certify compliance status with each term or condition contained within sections 1 and 2 of the AOP while utilizing the MRRR contained within section 3 as the method(s) used for determining compliance status where appropriate.
- 13.13 <u>Testing Column in Section 2 AOP Tables</u> The purpose of the testing column is to specify the test method used to develop the applicable emission limit or standard. This specification is necessary in order to clearly identify the test procedure to be used in the event that Ecology requires testing. Also, emission limits cannot be considered fully enforceable if the test method used to develop the standard is not specified within the permit. Specifying the test method does

not preclude the use of alternative testing methods within monitoring, recordkeeping, and reporting requirements within the AOP as a method to establish a reasonable assurance of compliance.

14.0 Appendices

- **14.1** Appendix A Visible Emission Observation Flowchart (2M)
- **14.2** Appendix B Area Map
- **14.3** Appendix C Site Plan
- **14.4** Appendix D Facility Process Flow Diagram
- **14.5** Appendix E Boiler & ESP Process Flow Diagram